

# **Understanding the Financial Report**

## **Financial Overview**

Understanding Council's financial performance from financial statements prepared in accordance with Australian Accounting Standards can frequently be problematic and the purpose of this overview is to provide readers with greater clarity about the financial outcomes for the 2018–19 financial year.

The financial statements comprise of consolidated financial statements of Council and those entities over which Council has the power to govern the financial and operating policies so as to obtain the benefits from their activities. For 2018–19 this represents the consolidated performance of the Council and Dandenong Market Pty Ltd. Council's financial statements have been prepared in accordance with the Local Government Model Financial Report as required by the *Local Government (Planning and Reporting) Regulations 2014*.

Council's 2018-19 Comprehensive Income Statement highlights that Council achieved a surplus for the financial year of \$31.28 million (\$46.93 million in 2017–18). This result is, however, impacted upon by a combination of items – some of which are operational in nature and occur every year and others which are highly dynamic and change significantly each year.

It should be kept in mind that the surplus for the year is not a cash based result but remains an accounting surplus which includes capital grants and capital contributions, but excludes net asset revaluation decrements. Finally a review of Council's asset valuations led to a revaluation decrement of \$48.73 million in the value of Council's land leading to a Comprehensive Income Statement deficit outcome of \$17.45 million.

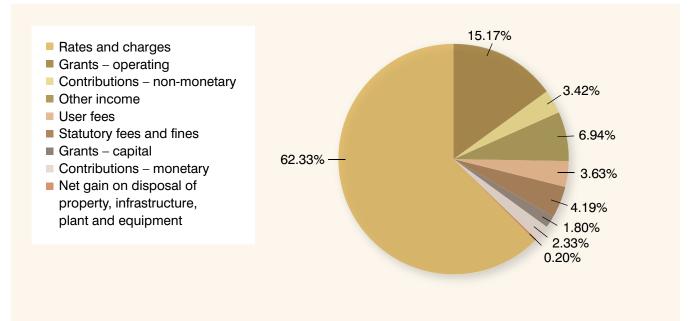
### Comprehensive Income Statement

This Statement shows:

- The sources of Council's revenue under various income headings.
- The expenses incurred in running the Council during the year. These expenses relate only to the operations' and do not include the cost associated with capital purchases or the building of assets. While capital purchase costs are not included in the expenses there is an item for 'Depreciation'. This value is the value of the assets 'used up' during the year.

#### Income

Council's operating income for 2018–19 was \$226.13 million (\$226.69 million in 2017–18) including rates and charges income (\$140.94 million), fees and charges (\$17.67 million), operating grants (\$34.31 million), capital grants (\$4.07 million), monetary contributions (\$5.27 million), contributions of non-monetary assets, mainly from sub division activity (\$7.73 million), net gain on disposal of property, infrastructure, plant and equipment (\$457,000) and other income (\$15.68 million). The breakdown of operating income by major categories is depicted in the graph below:



**Rate and charges income** (including waste collection charges) – general rate income is based on the Capital Improved Value of properties and a 'rate in the dollar' applied against each category of property. Waste collection charges are based on full cost recovery, the number of bins and frequency of collections. Refer note 3.1 of Financial Report for further details on rate income.

**Fees, charges and fines** – Income from these sources were \$17.67 million for the year (\$17.38 million in 2017–18). The major sources of income are:

Statutory fees and fines	\$9.47 million
Parking fees	\$3.36 million
Registrations and other permits	\$1.79 million
Aged care services	\$1.07 million

**Grants operating** – operational grant income comprises:

 Financial Assistance Grants received via the Victoria Grants Commission of \$12.21 million (which includes \$1.55 million for local roads). Tied grants of \$22.10 million which were essentially for community care and community wellbeing services. **Grants capital** – capital grants received were \$4.07 million. These grants are mainly non-recurrent in nature essentially for the purposes of funding the capital works program and are expended on these services in addition to the funds allocated by Council from other sources of revenue. (Refer note 3.4 of Financial Report).

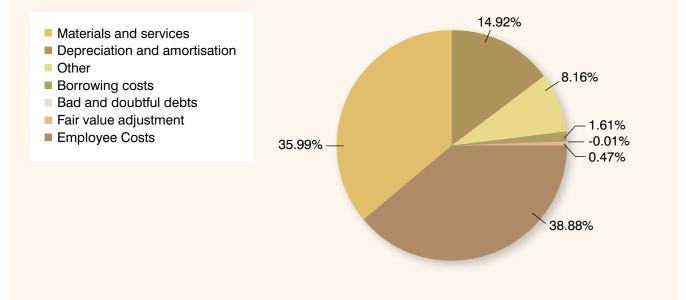
**Contributions monetary and non-monetary** – contributions monetary (cash) of \$5.27 million received were mainly for public open space development. Capital non-monetary contributions of \$7.73 million were mainly from "gifted" assets from developer activity.

**Other income** (\$15.68 million) – This item of income essentially relates to Dandenong Market revenue from operations, interest received on investments and other sundry income.

#### Expenditure

Total operating expenditure for 2018–19 including depreciation was \$194.85 million (\$179.76 million in 2017–18).

The major items of operating expenditure are depicted in the graph below:



**Employee costs (\$75.76 million)** – Employee and labour costs including salary-oncosts such as WorkCover premium, provision for employee entitlements and Council's superannuation contributions on behalf of employees.

**Materials and services (\$70.13 million)** – Included in this category are the following major costs relating to:

Waste management services	\$14.83 million
Cleaning services	\$3.01 million
Park maintenance services	\$5.10 million
Educator services	\$4.23 million
Leisure centre maintenance	\$1.71 million
Other contract payments	\$10.86 million
Office administration	\$5.77 million
Building and general maintenance	\$6.40 million
Utilities	\$4.45 million
Consultants and professional services	\$6.07 million
Information technology	\$2.43 million

**Bad and doubtful debts (-\$26,000)** – mainly due to a change in the provision for doubtful debts methodology from an aged basis to an expected credit loss model in compliance with changes in Australian Accounting Standard AASB 9 Financial Instruments. **Depreciation and amortisation (\$29.06 million)** – The depreciation expense reflects the diminution in the value of assets due to wear and tear and obsolescence.It has no impact on the cash position of Council.Cash flow is impacted only at the time of purchase and sale of assets.

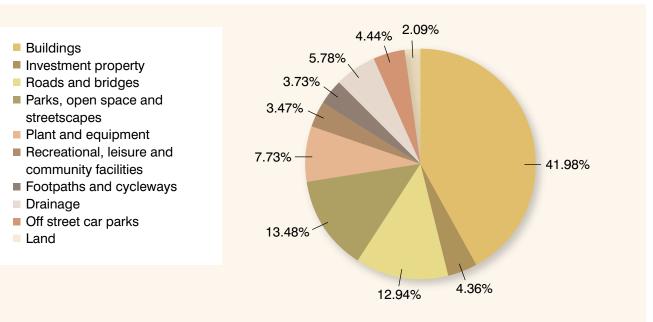
**Borrowing costs (\$3.13 million)** – represents interest on Council's long term borrowings.

**Fair value adjustment for investment property** – Fair value adjustments for investment property of \$907,000, which is a non-cash item. This is the result of several land and building assets classified as 'Investment property' as they are held primarily to earn rental income. This year's adjustment mainly relates to fire damage of a commercial shop building. Australian Accounting Standards require any revaluation of these assets to fair value to be recognised in the Comprehensive Income Statement, rather than in the Asset Revaluation Reserve like other fixed assets held at fair value by Council.

# Capital Expenditure (as per the Capital Works Statement)

The major items of expenditure are depicted in the chart below:

Council spent \$53.57 million on capital expenditure during the year. This comprises upgrade (\$9.78 million), renewal (\$21.02 million) and new assets (\$22.77 million).



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#### **Balance Sheet**

The Balance Sheet discloses Council's net worth and clearly defines what the Council owns as assets and what it owes as liabilities. Assets and liabilities are further separated into current and non-current categories. Current assets or current liabilities are those which will fall due in the next 12 months, or cannot be deferred for greater than 12 months.

Net assets or total equity represents Council's accumulated net worth and includes many infrastructure and community assets such as buildings, land, parks, roads and drains.

The components of the Balance Sheet include:

#### Current and non-current assets

- Cash and cash equivalents includes cash and investments, i.e. cash held in the bank and in petty cash and the market value of Council's investments.
- Trade and other receivables are monies owed to Council by Ratepayers and others.
- Non-current assets held for sale contains land and buildings which are in the market or under contract for sale.
- Other assets are prepayments of next year's expenses and monies owed to Council, other than from trading, that is not yet received.
- Other financial assets refer to shares held by Council.
- Property, infrastructure, plant and equipment is the largest component of Council's worth and represents the value of all the land, buildings, roads, vehicles, equipment, etc. which has been built up by Council over many years.
- Investment property represents land and building assets that are held for the primary purpose of earning rental income.

#### Current and non-current liabilities

- Trade and other payables is the value to which Council owes money as at 30 June.
- Trust funds and deposits represent monies held in trust by Council.
- Provisions include leave entitlements and landfill restoration works.
- Income received in advance represents payments received for works or services yet to be done.

#### Net assets

This term is used to describe the difference between the value of total assets and the value of total liabilities. It represents the net worth of Council as at 30 June.

#### Total equity

This always equals net assets. It is made up of the following components:

- Accumulated surplus: this is the value of the Council, other than the asset revaluation reserve and other reserves that has been accumulated over time.
- Reserves: this includes asset revaluation reserve and other reserves. Asset revaluation reserve is the value by which the purchase cost of assets has changed over the years and arises as assets are revalued to their replacement cost from time to time. Other reserves include both statutory reserves and discretionary reserves. The statutory reserves apply where funds are gained from the application of legislative requirements to contribute – and where expenditure of the funds is not entirely discretionary (i.e. the funds need to be used for certain expenditure only). These funds are held for future expenditure.

Council's financial position declined by \$17.45 million during the year, made up of a surplus of \$31.28 million and an asset revaluation decrement of \$48.73 million. The difference between the assets and liabilities amounting to \$2.20 billion is the net worth of the Council to its ratepayers and community (\$2.22 billion in 2018).

Council's borrowing at 30 June 2019 was \$58.52 million, which is 41.52% of rate revenue (Government prudential limit is 80%). Loan repayments of \$21.21 million are forecast over the next five years under Council's borrowing strategy. Council intends to retire these debts through cash flows generated from operations.

# **Financial Overview**

## Council's assets (what Council owns) comprise:

	\$M	%
<u>Assets</u> :		
Land	1,127,985	48.19
Roads and bridges	328,779	14.04
Drainage	270,485	11.55
Buildings (including leasehold improvements)	255,239	10.90
Footpaths and cycle ways	58,584	2.50
Works in progress	32,448	1.40
Recreational, leisure and community facilities	20,497	0.88
Parks, open space and streetscapes	18,373	0.78
Plant and equipment	11,994	0.51
Off street car parks	12,245	0.52
Cash and other assets	191,009	8.16
Other non-current assets	555	0.02
Investment property	12,827	0.55
	2,341,020	100.00

## Council's liabilities (what Council owes) comprise:

	140,426	100.00
Creditors	26,740	19.04
Employee entitlements	18,950	13.49
Trust funds and deposits	36,211	25.79
Long-term borrowing	58,525	41.68
	\$M	%

#### Statement of changes in equity

During the course of the year the value of total equity, as set out in the Balance Sheet, changes. This Statement shows the values of such changes and how these changes arose. The main reasons for a change in equity stem from:

- The surplus for the year is the value that income exceeded operating costs as described in the Comprehensive Income Statement
- Net asset revaluation increment reflects the change in the replacement value of assets
- Transfer of monies to or from Council's reserves shows the money withdrawn from reserves and used during the year, or placed into reserves for future use.

#### **Cash Flow Statement**

The Cash Flow Statement summarises Council's cash payments and cash receipts for the year. This Statement is presented according to a very specific Australian Accounting Standard and needs some care in analysis. It excludes non-cash expenses such as depreciation but includes payments in relation to capital works projects, proceeds from assets sales and movements in cash that Council may hold as a result of holding trust deposits. The values may differ from those shown in the Comprehensive Income Statement because the Comprehensive Income Statement is prepared on an accrual accounting basis and the Cash Flow Statement is based on the timing of cash receipts and payments.

Council's cash arises from, and is used in, three main areas: Cash flows to and from the following sources:

#### Cash flows from operating activities

All cash received into Council's bank account from ratepayers and others who owed money to Council.

- Receipts include the interest earnings from Council's cash investments and movement in trust deposits taken. It does not include the costs associated with the sale of assets.
- Payments include all cash paid by Council from its bank account to staff, creditors and other persons.
  Also include movement in trust monies repaid.
  It does not include the costs associated with the creation of assets.

#### Cash flows from investing activities

Cash flow from investing activities shows the cash invested in the creation or purchase of property, infrastructure, plant and equipment assets, the cash received from the sale of these assets and cash received from sale of property held for resale.

#### Cash flows from financing activities

Cash flows from financing activities includes proceeds from borrowing, the repayment of loans and repayment of other interest-bearing liabilities.

During the 2018–19 financial year Council repaid \$3.30 million of its long term debt and borrowed \$10.00 million for the purpose of completing the Springvale Community Precinct project. This is the first of two tranches of borrowings over the 2018–19 and 2019–20 financial years to fund this project.

The bottom line of the Statement of Cash Flows represents cash at the end of the financial year. This shows the capacity of Council to meet its cash debts and other liabilities.

**Note:** – The above financial report summary does not form part of the statutory reporting and hence not subject to audit certification. It has been written to assist the Greater Dandenong community in better understanding the financial operations and financial position of their Council. Commentary must be read in conjunction with the Financial Report.